

## Message Text

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ACTION NEA-13

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 SAM-01 IO-14 AID-20 IGA-02 ACDA-19

DRC-01 /173 W

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R 041415Z FEB 74

FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC 8188

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY LONDON

USMISSION USUN

USMISSION NATO

USDOCOSOUTH

USEUCOM

C O N F I D E N T I A L NICOSIA 205

E.O. 11652: GDS

TAGS: PFOR, CY, TU

SUBJECT: "UNITARY" AND "FEDERAL" -- WHAT'S IN A NAME?

REF: (A) NICOSIA 193 (B) FBIS 0119482 (C) FBIS 031852

SUMMARY: PREDICTABLE GREEK/TURKISH CYPRIOT WRANGLE HAS DEVELOPED AS TO WHETHER NEGOTIATIONS ARE UNDERWAY FOR "UNITARY" OR "FEDERAL" STATE, FOLLOWING GOTURKEY POLICY PAPER. PRESIDENT NIXON'S RECENT USE OF WORD "SINGLE" HAS BEEN BROUGHT INTO ARGUMENT, BUT WE BELIEVE WE CAN KEEP USG OUT OF IT BY MAKING CLEAR USG NOT ATTEMPTING PREJUDGE INTERNAL FORM OF CYPRIOT STATE. END SUMMARY

1. OVER WEEKEND WE HAVE SEEN MINOR TEMPESTS OF REACTION, EDITORIAL AND OFFICIAL, TO GOTURKEY USE OF TERM "FEDERAL" IN DESCRIBING MOST DESIRABLE SOLUTION TO EMERGE FROM  
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INTERCOMMUNAL TALKS. GREEK CONSTITUTIONAL EXPERT DEKLERIS

FEB 1 REJECTED FEDERAL SOLUTION AS BASIS FOR TALKS, CALLING IT "SCIENTIFICALLY IMPOSSIBLE AND POLITICALLY INFAMOUS" IN CYPRUS (REF B). FEB 3 TURK CYPRIOT SPOKESMAN REACTED STRONGLY TO DEKLERIS STATEMENT, CALLING IT A "POLITICAL BLUNDER" (REF C). HE CLAIMED 1960 AGREEMENTS HAD CREATED "FUNCTIONAL FEDERATIVE PARTNERSHIP REGIME" AND NOTED THAT NEGOTIATIONS NOW UNDERWAY TO ESTABLISH BI-COMMUNAL GOVERNMENT IN CYPRUS. HOWEVER, TURK CYPRIOT SPOKESMAN ATTEMPTED TO SIDESTEP CONTROVERSY BY URGING THAT FINAL SOLUTION NOT RPT NOT BE NAMED UNTIL IT HAS BEEN FORMULATED.

2. GREEK CYPRIOT PIO FEB 2, REFERRING TO ARCHBISHOP'S JAN 31 REJECTION OF FEDERAL SOLUTION (REF A), SAID THIS APPLIED ALSO TO GOTURKEY COALITION PROTOCOL AS READ IN PARLIAMENT. HOWEVER, MAKARIOS DID NOT RPT NOT SPECIFICALLY REBUT "FEDERAL" LINE IN FEB 1 AMBASSADORIAL PRESENTATION CEREMONY, CONFINING CRITICISM OF TURK POSITION TO MORE GENERAL LINES.

3. WE MAY FACE SIMILAR EXCHANGE ON LOCAL TRANSLATION OF PRESIDENT NIXON'S REMARKS TO AMB DIMITRIOU IN CREDENTIALS CEREMONY. GOCYPRUS PIO TRANSLATED PRESIDENT'S WORD "SINGLE" AND "ENIAION", GREEK TERM WHICH ALSO MEANS "UNITARY", WHICH IS HEAVILY CHARGED WITH POLITICAL OVER-TONES IN INTERCOMMUNAL TALKS. ALL GREEK PAPERS FOLLOWED SUIT.

4. WE HAVE REMINDED TURK CYPRIOT AND GOCYPRUS PIOS THAT PRESIDENT'S TERM WAS "SINGLE" RATHER THAN "UNITARY". LATTER TERM TENDS TO PREJUDGE AGAINST POSSIBILITY OF FEDERAL STATE, WHEREAS "SINGLE" DOES NOT ADDRESS THIS ISSUE. PRESIDENT'S STATEMENT IS RAFFIRMATION OF LONG-STANDING USG POLICY FAVORING A SOLUTION OF CYPRUS PROBLEM THROUGH INTERCOMMUNAL TALKS BUT DOES NOT RPT NOT PREJUDGE (OR EXPRESS ANY USG VIEW) RE INTERNAL ORGANIZATION OF FUTURE CYPRUS STATE. IN ESSENCE WE ARE SAYING THAT "SINGLE" IS SYNONYMOUS WITH "UNITED" AS USED IN EMBASSY POLICY RELEASE OF SEPT 27, 1972. TURK PIO SEEMED REASSURED, BUT NOTED DENKTASH CONCERN ON SUBJECT AND HINTED VP MAY SEND CONFIDENTIAL

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LETTER TO USG. (WE ARE TRYING TO HEAD THIS OFF.)

5. GOCYPRUS PIO FEB 4, IN ACCORDANCE WITH OUR SUGGESTION, REFUSED TO COMMENT ON REPORTER'S QUESTION INTENDED TO SMOKE OUT GOCYPRUS VIEW OF PRESIDENT'S STATEMENT.

6. IN CONVERSATION TOMORROW ON OTHER SUBJECTS WITH FOREIGN MINISTER, I PLAN TO MENTION THAT APPARENT USG ENDORSEMENT

OF "UNITARY" STATE IS PRODUCT OF PIO RATHER THAN USG  
TRANSLATION, AND TO GIVE HIM EXEGESIS AS TO OUR POSITION  
FOLLOWING PARA 3 ABOVE.

7.COMMENT: IF INTERCOMMUNAL TALKS HAD BEEN MOVING  
FORWARD, GOTURKEY POLICY STATEMENT MIGHT HAVE SPELLED REAL  
TROUBLE. AS IT IS, WE ASSUME IT WILL SIMPLY BECOME  
PART OF TORTURED HISTORICAL RECORD CONCERNING "UNITARY"  
VS. "FEDERAL" ISSUE. BEST ADVICE IS TURK CYPRIOT PIO  
EFFORT TO AVOID LABELS, AS CLERIDES AND DENKTASH PRIVATELY  
ATTEMPTED TO DO UNTIL ISSUE SURFACED AGAIN IN RECENT  
MONTHS.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
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**Disposition Authority:** cunninfx  
**Disposition Case Number:** n/a  
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**Disposition Date:** 28 MAY 2004  
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